

Annual Conference

Brighton 2019

The Labour Party

CONFERENCE ARRANGEMENTS COMMITTEE

REPORT 5 to Conference 2019

Wednesday 25 September 2019

Contents

Conference Arrangements Committee (CAC)	3
Today's Agenda	3
Left Luggage	4
Composite Motions	4
Composite 21 - Local Authority Cuts.....	4
Composite 19 - Homelessness	5
Composite 23 - Housing	7
Composite 20 - Immigration	9
Composite 22 - Mental Health	11
Emergency Motions.....	12
Reference Back.....	14
Housing, Local Government and Transport	14
NEC Democracy Review In-year Implementation.....	15
CLP Record of Decisions	15
Ballots	16
Standing Orders.....	16
Appendix 1 – Pre-notified Reference back	16
Appendix 2 – National Constitutional Committee Ballot Result	21
Appendix 3 – Standing Orders for Party Conference.....	21
Appendix 4 – Agenda.....	26

Conference Arrangements Committee (CAC)

Members: Harry Donaldson (Chair), Seema Chandwani, Billy Hayes, Mick Murphy, Tracey Fussey, Emily Rowles, Lynne Morris.

Officers: Anna Hutchinson and Ian Foster

Location: CAC Office on the First Floor of the Exhibition Centre while Conference is in session.

James Smith, CAC Steward, will be able to assist with most queries.

Contact: CAC@labour.org.uk or 020 7783 1099

Today's Agenda

Wednesday 25 September – Morning Session Chair: Rachel Garnham	
09.00	Conference Reconvenes Results of ballot <i>Chief Scrutineer</i>
09.01	Conference Arrangements Committee <i>Harry Donaldson, Chair of CAC</i>
09.10	Housing Transport & Local Government (Cont.) Composite 21 - Local Authority Cuts Composite 19 - Homelessness Composite 23 – Housing Emergency motion - Kashmir NPF Report – Housing, Transport & Local Government Policy Commission Annual Report
10.00	Composites & Emergency Motions Composite 20 – Immigration Composite 22 – Mental Health Emergency Motion – Thomas Cook

11.40	<p>Votes</p> <p>Proposals to reference back; NPF Report – Housing, Transport & Local Government Policy Commission Annual Report</p> <p>Composite 21 - Local Authority Cuts Composite 19 - Homelessness Composite 23 – Housing Composite 20 – Immigration Composite 22 – Mental Health</p> <p>Emergency motion – Kashmir Emergency Motion – Thomas Cook</p> <p>NPF Report – Housing, Transport & Local Government Policy Commission Annual Report</p> <p>Card Vote 45 – Democracy Review rule change</p>
11.45	<p>Closing Formalities</p>

Left Luggage

A left luggage facility will be available on Wednesday 25 September between 8am and 2pm for delegates who need to check out of their accommodation on Wednesday morning. This will be located in the Hilton Brighton Oxford Room which is accessible from St Margaret's Place.

Luggage cannot be taken into the Brighton Centre.

Composite Motions

The following composite motions have been timetabled for debate today.

Composite 21 - Local Authority Cuts

1. Since 2010 there have been swingeing cuts to local authority expenditure. This has come at a time of declining real incomes, savage attacks on benefits, a crisis in social care provision and a chronic housing shortage.
2. A high priority for Labour in government will be to reverse these cuts and restore adequate funding for local government. Urgent attention will be paid to

developing a progressive funding system that spreads the burden fairly and ensures that those most in need receive the services they are entitled to.

3. The party leadership will in any event launch a mass national campaign to compel central government to ensure adequate funding in the short term. This is essential to prevent the dire consequences of a further assault in the coming years.
4. Given the broad impact of the cuts this would have a massive popular potential – drawing in communities, service users, local campaigns, environmental groups, trade unions and many others in local, regional and national action from the grass roots up. It would involve and focus on those who bear the brunt of cuts: women, BAME communities and the young.
5. In consultation with unions and others, an early date will be set for a major national demonstration. All sections of the labour movement will make building this campaign a priority. Labour groups and councillors will play a central, visible and active role, demonstrating to communities that austerity can be resisted and is not inevitable.

Mover: Hornsey and Wood Green CLP
Secunder: Tottenham CLP

Composite 19 - Homelessness

Conference believes that homelessness should be treated as a national emergency. We propose that all parts of the country apply a suitable strategy to eradicate rough sleeping and homelessness.

Conference notes the number of people sleeping on the streets has increased by 165 per cent under the Conservative government over the past nine years. Conference further notes the amount of vulnerable former servicemen and women who slip through the net and end up homeless after leaving the armed forces.

Conference notes recent data shows a homeless person dies on average every 19 hours in the UK.

Conference believes the government's failure on housing supply and affordable housing, poverty, unemployment and welfare have all impacted the rise in homelessness.

Conference recognises the work of several armed forces charities including the SSAFA –the Armed Forces Charity and the British Legion, and many other homelessness charities and organisations who provide invaluable help and support to the most vulnerable in society.

There are a number of measures in place which can criminalise begging and rough sleeping, including the 1824 Vagrancy Act, Public Space Protection Orders, Criminal Behaviour Orders, Community Protection Notices and dispersal orders.

So-called ‘enforcement’ measures criminalising people for living in public spaces affect more than 70% of people experiencing homelessness.

Labour has pledged to repeal the Vagrancy Act once in government saying “Homeless people need help, not punishment”.

Migrants experiencing homelessness are at risk of further ‘enforcement’ measures, and those with ‘No Recourse to Public Funds’ (NRPF) status can face being denied support and threatened with deportation as a result of interacting with services.

Conference calls on the Labour Party to:

- Have a radical approach to dealing with the housing crisis in its manifesto including; investing more than any previous government in social and affordable homes and safe places to live.
- Support our veteran community by; working to ensure that all housing policy considers the impact on our veterans, that housing support for veterans is properly resourced and that local authorities ensure former members of the armed services are made a priority for support.
- Work both in government and as the Opposition to end the homelessness crisis.
- Commit to making 8,000 more homes available for those with a history of rough sleeping.
- Making £100m available to councils in year one to provide additional help for rough sleepers in cold weathers
- Call on all local authorities to cease the use of measures which could criminalise rough sleeping and begging.
- Call on all local authorities to cease the practice of embedding Home Office immigration officers in their local services, as denying support to migrants is driving the crisis on our streets.
- Repeal of the 1824 Vagrancy Act, an end to all powers to regard begging or rough sleeping as ‘Anti-social’ behaviour.
- That the Labour Party adopt the Homeless Bill of Rights and thereafter in all its policies, practices and procedures that affect the homeless endeavour to

comply with the letter and the spirit of the Homeless Bill of Rights, and promote it within the membership. The Homeless Bill of Rights is a compilation of basic rights drawn from European and international human rights law, but made specific to the situation of the homeless and it includes those of people in emergency and temporary accommodation and the “hidden homeless”.
<https://homelessrights.org.uk/the-homeless-bill-of-rights/>

Mover: Community
Second: East Worthing and Shoreham

Composite 23 - Housing

Conference notes that:

- Shelter’s ‘A Vision for Social Housing’ report concludes that 3.1 million new social homes need to be built over the next 20 years – an average of 155,000 per year
- Under the last Labour Government’s ‘National Affordable Homes Programme’ the grant available for councils to deliver new council housing was set at around £60,000 per home. Considering inflation since then, more per home will be needed for councils to deliver decent, genuinely affordable social rented housing.
- Under the policy of Right-to-Buy, over 1.8 million council properties in England have been sold to date. These homes have never been replaced one-for-one.
- This government has failed to tackle the housing shortage and homelessness, the serious affordability problems in many areas the imbalance between support for housing developers and constraints on local authorities and housing associations and the refusal to give private sector tenants protection
- Young people bear the brunt of this crisis, being priced out of renting, unable to access council housing and rely on assistance, with approximately 3,400,000 20-to-34 year olds living in their parents’ homes.
- Lack of security of tenure including Section 21 no-fault evictions.
- Increased homelessness and temporary accommodation rent arrears due to sky-high rents and benefit cuts.
- There has been a failure to build new council homes

Conference therefore calls upon the Labour Party to:

- Put housing at the heart of our campaigning efforts to win the next general election.
- Adopt a policy of building an average of 155,000 social rented homes a year, with at least 100,000 of these social rented council homes (minimum of

3,100,000 additional social homes over the next 20 years), to start with immediate effect when in Government.

- Pledge at least £10 billion a year for housing grant, ring fenced for delivering 100,000 social rented council homes to be announced at the first Budget.
- Support root and branch change to the housing system with solutions appropriate for different regions
- Invest in skills development in the construction industry
- Back councils with new funding and powers to enable the biggest council house building programme in 40 years.
- Ensure that all information about land ownership, control, subsidies and planning should be published as open data.
- Fund the retrofitting of sprinklers, and the replacement of combustible cladding in all high-rise social housing tower blocks, paid for by the Government.
- Adopt a policy of ending, not suspending, Right-to-Buy and Right-to-Acquire to be announced on day one of a Labour Government.
- Help private renters with an end to 'no fault' evictions, open-ended tenancies, caps and controls on rents linked to local income, new minimum standards and tougher enforcement.
- Pledge to create a new Labour Legal definition of an "Affordable Rent", as linked to local income
- Legal aid restored for repairing obligations with fairer eligibility
- Back households on ordinary income who aspire to own their own home with discounted homes to buy and first dibs for local people on new homes in their area.
- A commitment to stabilising nominal house prices.
- Establish New Public Development Corporations with power to purchase land at closer to current use value, and develop it in the public interest.
- End the fire sale of public land.
- A national housing and regeneration strategy with long-term funding for housing and regeneration/infrastructure through grants and loans allied to national/local targets for affordability
- Introduce new energy efficiency standards on all new homes in insulation to passivhaus standard and back large-scale green retrofit programme. Build a new generation of energy efficient / zero carbon, homes for sale and for rent, (including offsite construction homes) as part of a Green New Deal
- Removing restrictions to enable councils to build new council homes
- Abolish the Bedroom Tax forthwith.
- Build new properties with a lifelong design for easy adaptation
- Creating regional banks, regionalizing and reforming Homes England to restore the former HCA roles in regeneration and commitment to tenants and communities.
- The re-establishment of Local Housing Strategies with the same weight as the Local Plan.

- Ensure fire safety measures are in place and communicated to all inhabitants
- End rough sleeping within a Parliament and tackle the wider causes of rising homelessness including the Tories' punitive welfare benefit rules.
- Ensure building companies commissioned for these social rented and/or privately/association built intermingled accommodation pay as a minimum the current Living Foundation wage and employ and train an agreed percentage of apprentices
- Requisition by Compulsory Purchase Order empty private homes, including unoccupied tower blocks in London (as in Berlin and Vancouver), as well as the worst private rented sector properties
- Give councils the powers and resources to take housing associations under direct council control.
- Abolish Assured Shorthold Tenancies and legislate for open-tenancies, a Tenants' Rights Charter and compulsory registration for the private rented sector to enforce high common standards across all rented sectors.
- Establish and fully fund councils to deliver a Housing support service to protect people from housing stress and cut homelessness.
- Ensure that among the new properties to be built, these social rented properties include properties for the full range of age groups who have different needs at different stages of their lives. In larger development projects the following should be included at the planning stage and commissioned to include:
 - appropriate infrastructure, access to public transport, cycle and walkways
 - local shops with appropriate food outlets
 - access to or provision of care and advice services, medical and pharmaceutical provision
- Conference calls on the Party to accept these proposals as a commitment for immediate action on forming the government to provide the much needed housing to obviate the growing rates of homelessness and child poverty in our communities.

Mover: South East Cornwall
Seconded: Young Labour

Composite 20 - Immigration

Free movement, equality and rights for migrants, are socialist values and benefit us all.

Confronted with attacks on migrants – from the racist Hostile Environment to the Conservatives' Immigration Bill that plans to end free movement and strip the rights of working-class migrants – we stand for solidarity, equality and freedom.

Scapegoating, ending free movement and attacking migrants' rights are attacks on all workers. They make migrant workers more precarious and vulnerable to hyper-exploitation, pressing down wages and conditions for everyone. They divide us, making it harder to unionise and push back.

Labour offers real solutions to fix the problems which are unfairly and incorrectly blamed on migrants themselves: public funding for good jobs; homes, services and social security for everyone; scrapping anti-union laws to support workers organising for improved conditions and wages. Migrant workers are already central to trade union campaigns beating low pay and exploitation, in spite of prevailing attitudes and Tory legislation.

Labour will include in the manifesto pledges to:

- Oppose the current Tory immigration legislation and any curbing of rights.
- Campaign for free movement, equality and rights for migrants.
- Reject any immigration system based on incomes, migrants' utility to business, and number caps/targets.
- Close all detention centres.
- Ensure unconditional right to family reunion.
- Maintain and extend free movement rights.
- End “no recourse to public funds” policies.
- Scrap all Hostile Environment measures, use of landlords and public service providers as border guards, and restrictions on migrants' NHS access.
- Actively challenge anti-immigrant narratives.
- Extend equal rights to vote to all UK residents.

Mover: Camberwell and Peckham CLP
Seconded: Edinburgh Central CLP

Composite 22 - Mental Health

Conference is committed to addressing the toxic effects of austerity policies and free market economics, which research shows have increased the burden of mental distress and marginalisation within the UK. Economic policies and ideological standpoints which emphasise acquisitiveness, self-interest and competitiveness are harmful to the wellbeing of our citizens and responsible for the surge in psychological distress since 2010. Emotional health and well-being are central to our vision for the future, informed by our core values of equality, social justice, opportunity for all, compassion, communality and respect.

Conference notes that every day in the UK, twelve men will take their own lives, of which two will be boys aged under 19. In LGBTQ+ communities, nearly half of all trans young people have attempted suicide, as have one in five gay, lesbian or bi young people.

Conference recognises that depression is the leading cause of suicide, and that there are a variety of factors that contribute to this, including the gender strain of appealing to masculine stereotypes, the consumption of online pornography and racial discrimination and bullying (especially for members of the LGBTQ+ community).

Conference also notes the brilliant work undertaken by unions such as PCS, USDAW, Unite, GMB and many others working in mental health, including arrangement of training events and campaigns and lobbying for support for workers with mental health issues in the workplace.

Conference believes that the solution to these problems must be a set of policies that include expanded sex and relationship education, a drive for mental health nursing recruitment, the establishment of 24/7 universal crisis care in every single community in Britain, a streamlining of Child & Adolescent Mental Health Services to combat fragmentation, reforming the Mental Health Act, programs to enable minority groups greater influence in shaping their local health services and the introduction of mental health education and more LGBTQ+ oriented studies in schools.

Conference calls upon the Labour Leadership to endorse these principles and to commit to including this in the next Programme of Government.

Conference also resolves that the next Labour Party Manifesto will address the mental health crisis across the UK with future Labour Government commitments, as a minimum, to include:

Delivering a mental health revolution in our country by implementing a coherent strategy to achieve our vision of a nation of psychologically healthy and resilient citizens and communities in which all have the opportunity to flourish. This strategy will be built from the ground up, putting service users and carers at the heart of the process; An immediate £2bn of ring fenced funding for mental health services. Within 100 days in office we will complete a comprehensive review to identify the additional resources required to achieve a mental health and wellbeing revolution; ensuring mental health considerations are front and centre in all policy considerations, particularly economic policy. All sectors of government will be committed to the delivery of policies that promote mental health and wellbeing.

Caerphilly CLP
Sheffield Hallam CLP

Emergency Motions

The following emergency motion was moved and debated on Tuesday and will be voted on later today.

Kashmir

This conference notes:

- While we have been meeting here, Pakistan and India are discussing the issue of Kashmir at the United Nations as there is a major humanitarian crisis taking place in the Kashmir region and several exchanges of fire across the Line of Control have taken place.
- The enforced disappearance of civilians, the state endorsed sexual violence of women by armed forces and the overall prevalence of human rights violations in the region not only continues but has exasperated further in the past week.
- The house arrest / imprisonment of mainstream politicians and activists and restrictions on journalistic freedom.
- The ongoing communications blackout causing disruption for medical agencies and families not knowing the safety of their relatives.

The conference urges the Labour party to:

- Ask Jeremy Corbyn or ensure someone from the labour party is represented to attend the UNHRC to demand the restoration of basic human rights including the freedom of speech and communication, the lifting of curfews, and to allow the humanitarian aid organisation and international observers to enter the region.
- Jeremy Corbyn to meet high commissioners of both India and Pakistan to ensure there is mediation and restoration of peace and normality to prevent a potential nuclear conflict.
- Accept that Kashmir is a disputed territory and the people of Kashmir should be given the right of self-determination in accordance with UN resolutions.
- The Labour party to stand with the Kashmiri people fighting against occupation, this is vital as we stand for social justice and ethical foreign policy.

Mover: Leyton and Wanstead CLP
Secunder: Nottingham East CLP

The following emergency motion has been timetabled for debate today.

Thomas Cook

Conference expresses the strongest concern and support for Thomas Cook employees and customers following the announcement on 23rd September 2019 that it will be ceasing trading. This Labour Party Conference condemns the government's ideological shortsightedness when faced with the simple choice between a £200m government cash injection to save the company versus a £600m bill to repatriate UK holidaymakers; and calls for measures to stop companies from ceasing trading with immediate effect in the U.K.

Conference condemns the government's indifference to British jobs and businesses going under and welcomes the intervention of the Labour Frontbench calling for all viable options to be explored including the government to consider stepping in and taking an equity stake to avoid the crisis.

This situation demonstrates the complete failure of the current system to protect the company's customers and employees, and the wider public interest.

When a company ceases trading the human cost can be devastating for individuals, their families and communities.

Conference recognises that if the UK had legislation or policy similar to the US and Europe a company could continue trading under administration (Europe) or chapter 11 (USA), avoiding this situation; and resolves that once in government it will ensure such events can no longer occur.

Unite the Union

Reference Back

The below reference backs were submitted prior to conference. Full details are provided in Appendix 1.

Housing, Local Government and Transport

Pre-notified

Organisation: Brighton, Pavilion CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Brighton, Pavilion CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Brighton, Pavilion CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Brighton, Pavilion CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Brighton, Pavilion CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Brighton, Pavilion CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Hackney North and Stoke Newington CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Labour International CLP
Policy Commission: Housing, Local Government and Transport

Organisation: Tottenham CLP
Policy Commission: Housing, Local Government and Transport

Reference backs moved from the floor

The following reference backs were moved from the floor from the debate yesterday and will be voted on today.

Organisation: Ruislip Northwood & Pinner
Policy Commission: Housing, Local Government and Transport

Organisation: Ruislip Northwood & Pinner
Policy Commission: Housing, Local Government and Transport

Organisation: Rayleigh and Wickford
Policy Commission: Housing, Local Government and Transport

Organisation: Erewash
Policy Commission: Housing, Local Government and Transport

Organisation: Hornsey & Wood Green
Policy Commission: Housing, Local Government and Transport

NEC Democracy Review In-year Implementation

Due to an error earlier in the week a section of the NEC Democracy Review in-year implementation was omitted from the ballot paper. A card vote is therefore timetabled to take place in the morning. The section that will be voted on with Card Vote 45 can be found below.

CLP Record of Decisions

ANNUAL CONFERENCE 2018 APPROVED

The NEC shall put in place rules requiring CLP Executive Committees to report all decisions in writing to the CLP General Meeting for approval, and requiring that branch and CLP standing orders and (non-private) records of decisions be made available to members on an electronic platform provided by the Party. The NEC may incorporate these rules into this rule book, subject to approval at Annual Conference 2019, when this sub-clause shall expire.

Sub-clause to expire

NEC ACTION FOR APPROVAL BY ANNUAL CONFERENCE 2019:

New sub clause 9 as follows:

CLP Executive Committees shall provide a written record of decisions to the CLP General Meeting for approval. Standing orders for CLPs shall be published on an electronic platform provided by the Party.

Ballots

The result of Tuesday's ballot for the National Constitutional Committee representatives Division III can be found in Appendix 2.

Standing Orders

Standing Orders are reproduced for ease of reference in Appendix 3.

Appendix 1 – Pre-notified Reference back

Reference backs votes carried over from Tuesday PM debate.

CLP: Brighton Pavilion CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 108

Statement: While the Policy Commission's criticisms of the economic mismanagement of Britain are valid, they should not be presented in a way that divides Labour voters against each other and alienates many more potential Labour voters. This is the effect on Labour voters in the South East (of which there were 81,095 in Brighton and Hove alone in 2017) whenever any Labour representative or body refers to inequality "between different areas of the country". Labour policy must raise every body up to a decent minimum, regardless of location.

Brighton Pavilion CLP does not seek to underplay deprivation and suffering under the Tories and their dreadful austerity policies, but asks the Policy Commission (and all Labour members) to look again and consider that these Tory priorities and neoliberal economics have decimated Britain's industrial and manufacturing base right across the country, as the Party's own consultation on poverty and deprivation in seaside communities reflected. Our communities have been damaged and people's lives destroyed nationwide. Every one of us in the 99% is suffering, regardless of where we live.

Fundamentally inequality is based on class - between the haves and the have nots. Hence Brighton Pavilion CLP moves reference back on the phrase "between different areas of the country" in this sentence, as shown in square brackets. The Policy Forum should think again about issuing any statement which drives away Labour potential

Labour voters or which detracts from its conclusion on p.109: "Our political system is broken and there is only one party that seeks to stand for every voter in every region."

Labour is the party seeking to transform Britain in the interests of the have nots. Wherever we live, we have more in common with each other in the 99% than we have with the 1%, even if they may live on the other side of town (or, perhaps, in Hove!)

Sadly, the impact of economic neoliberalism and Tory austerity cuts will be very visible to delegates walking from Brighton station to Labour Conference at the Brighton Centre, given the large increase in people who have been left with no other choice but to live on our streets.

CLP: Brighton Pavilion CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 103

Statement: "While the Policy Commission's criticisms of the economic mismanagement of Britain are valid, they should not be presented in a way that divides Labour voters against each other and alienates many more potential Labour voters. This is the effect on Labour voters in the South East (of which there were 81,095 in Brighton and Hove alone in 2017) whenever any Labour representative or body makes reference to a geographic or "north / south" divide.

Brighton Pavilion CLP does not seek to underplay deprivation and suffering under the Tories and their dreadful austerity policies, but asks the Policy Commission (and all Labour members) to look again and consider that these Tory priorities and neoliberal economics have decimated Britain's industrial and manufacturing base right across the country, as the Party's own consultation on poverty and deprivation in seaside communities reflected. Our communities have been damaged and people's lives destroyed nationwide. Every one of us in the 99% is suffering, regardless of where we live.

Fundamentally inequality is based on class. Hence Brighton Pavilion CLP moves reference back on the word "geographically" in this sentence, as shown in square brackets. The Policy Forum should think again about issuing any statement which drives away Labour potential Labour voters or which detracts from its conclusion on p.109: "Our political system is broken and there is only one party that seeks to stand for every voter in every region."

Labour is the party seeking to transform Britain in the interests of the have nots. Wherever we live, we have more in common with each other in the 99% than we have with the 1%, even if they may live on the other side of town (or, perhaps, in Hove!)

Sadly, the impact of economic neoliberalism and Tory austerity cuts will be very visible to delegates walking from Brighton station to Labour Conference at the Brighton Centre, given the large increase in people who have been left with no other choice but to live on our streets."

CLP: Brighton Pavilion CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 111

Statement: "Brighton Pavilion CLP welcomes the Policy Forum's recognition of the vital role of appropriate staffing levels to safety of all passengers on trains and at stations. Our CLP has submitted policy not only strongly opposing driver-only operation of trains and calling for the Southern Rail franchise to be removed from GTR, but also supporting safe staffing of stations, an end to the closure of ticket offices and a reversal of cuts to platform and assistance staff at stations.

Accordingly, Brighton Pavilion CLP is referencing back the word "on-board" in this sentence (as indicated by the square brackets), since, based on this report, the Policy Forum via its Commission does not appear to have fully considered that station staff provide essential assistance to disabled people in accessing stations (arriving and leaving), buying tickets, providing information, etc – and not just simply at the point of boarding or disembarking a train, or while on-board a train.

Station understaffing undermines the ability of many disabled people to travel without a personal assistant or companion. A similar loss of independence also impacts some other groups, such as older people and people travelling with young children and buggies. Our CLP moves reference back in order that the Policy Forum can consider more thoroughly the need for adequate staffing in all areas of our rail system and suggests that specific input is obtained from disabled members and their representatives."

CLP: Brighton Pavilion CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 101 - 102

Statement: "Parliament and local authorities must reflect the society they represent. Our Party must work on increasing diverse representation from all sections, on engaging with all communities, to empower all people and to give them greater access to public platforms. For example, the very small number of disabled MPs is partly reflective of an inaccessible workplace at the Palace of Westminster and the inability to jobshare. Brighton Pavilion CLP references back the Policy Commission for making no mention of this or other structural barriers to participation.

We welcome the increase in the number of openly LGBT+ MPs (particularly in Brighton Kemptown), but there are still no openly trans MPs and the number of openly bi MPs

is also small. 2017 saw the most trans people stand for election with nine openly trans candidates, compared to four in 2015 and none in 2010. This demonstrates progress in our country so the absence of any mention of this in our Party's Policy Forum Report is also concerning and another reason for our CLP's reference back of this part.

Having people from underrepresented groups visible in public life provides role models and supports an inclusive society. It is important that our political system reflects us all and to achieve this our Party's policy and structures must be careful not to over-concentrate on one or two sections but to be inclusive of all."

CLP: Brighton Pavilion CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 111

Statement: "The Policy Commission makes no mention of free bus passes for disabled people at any point in its report. While welcoming a repeat of the pledge for pensioners' bus passes, mentioning that alongside the pledge for the new under 25s pass while omitting any reference to the disabled person's bus pass, will raise further alarm bells among disabled people, who have been subject to several years of Tory threats to remove their essential bus passes.

Accordingly, Brighton Pavilion CLP references back specifically on the word "pensioners" so that the Policy Forum and its Commission can reconsider and clarify the Party's ongoing commitment to provide free bus passes to various groups, including disabled people."

CLP: Brighton Pavilion CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 110

Statement: "The title of this section refers to "social housing" and the opening sentence refers to "genuinely affordable housing" but five further references in just these two paragraphs are only to "affordable homes" or "affordable house building".

The government's definition of "affordable" housing to rent is one that costs no more than 80% of the average local market rent. So-called "affordable" housing is not affordable to the majority of people in vast areas of our country. A survey published in the Metro on 16 September 2019 (<https://bit.ly/2IUo0JJ>) found that Brighton is the least affordable city in the country for private renters aged in their 20s.

Affordable home ownership is a broader range covering anything where mortgage payments are more than would be paid in rent on council housing, but below market levels, so still rising to a level which is far from truly affordable to normal pockets.

The Labour Party's Policy Forum and its Policy Commissions should never refer to "affordable housing", "affordable homes" or "affordable house building", and never confuse our Party policy in using terminology of the Tories; when so-called "affordable" housing is anything but affordable to normal pockets. Labour must always refer to either "council housing" or "social housing" or, in exception, "genuinely affordable housing" but never "affordable housing".

CLP: Hackney North and Stoke Newington CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 110

Statement: Labour must give a concrete commitment, in terms of number of houses to be built, for the first 5 years in office, rather than gambling families' chances of securing a home on the prospect of re-election. Locally, Hackney Council has 13,000 people on waiting lists for a council house and is waiting for a Labour government to be able to give these families a home. Our 2017 manifesto pledged "By the end of the next Parliament, we will be building at least 100,000 council and housing association homes a year." I am seeking to reference back to ensure the NPF reflects or exceeds this pledge.

CLP: Labour International

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 110

Statement: "Why is our commitment not for five years (the life of the next parliament for which we are standing)? A target of building one million homes for social rent over 5 years is an achievable commitment that will make a major difference to the housing market. But a target of one million homes over ten years will not.

And why is there no specific target included for council housing? The demand from Party members is for low-cost council homes not expensive and unaccountable housing association flats.

And why are we using the widely discredited term "affordable" which is legally set at the very high rate of 80% of the market value, rather than "social rents" which is linked to the actual cost of construction and relates to those on lower incomes who are the ones who need social housing the most?"

CLP: Tottenham CLP

Policy Commission Area: Housing, Local Government and Transport

Page in NPF Report: 110

Statement: "Reason: it does not represent the Labour Party policy agreed by Party Conferences, ie:

* the motion on Housing passed at Conference in 2017, and supported again by Conference in 2018 by reference back of the relevant section, and

* the Housing motion passed at the 2018 Conference."

Appendix 2 – National Constitutional Committee Ballot Result

<u>Candidate</u>	<u>Votes</u>	<u>Percent of</u>	
BURNELL, Emma	30,121	3.44	
DIXONFYLE, Dora	57,697	6.59	
HARDING, Joanne	63,085	7.20	
HEATHER, Gary	202,557	23.13	ELECTED
HUSSAIN, Jabran	204,398	23.34	ELECTED
LAPSLEY, Steve	15,881	1.81	
MADZIKANDA, Farirai	9,001	1.03	
MARKS, Stephen	202,340	23.10	ELECTED
MAYTHAM, Jonathan	12,500	1.43	
PAPWORTH, Ian	11,487	1.31	
RAHMAN ANIS, Anisur	4,695	0.54	
TROUGHTON, Gillian	62,044	7.08	

Appendix 3 – Standing Orders for Party Conference

1. Conference timetable

- A. The timetable for Annual Conference shall be drawn up by the Conference Arrangements Committee in line with the procedures outlined in Chapter 3, Clause III.2 of the Labour Party Rule Book.
- B. The NEC may submit any items of business to Annual Conference in line with its responsibilities laid out in Chapter 1, Clause VIII of the Labour Party Rule Book.

2. Motions

A. Notice of motions

Motions may be submitted by affiliated organisations, the ALC, Young Labour, CLPs, Women’s Conference and any other bodies which may be empowered by the NEC in the course of the implementation of the recommendations of the Democracy Review, in line with the procedures outlined in Chapter 3, Clause III.2 of the Labour Party Rule Book.

B. Emergency motions

- i. The Conference Arrangements Committee shall set a deadline for the receipt of emergency motions. Emergency motions must be submitted in writing by the deadline specified by the Conference Arrangements Committee.
- ii. The Conference Arrangements Committee shall only timetable an emergency motion for debate if it meets the following conditions:
 - i. has arisen after the closing date for motions; and
 - ii. be a matter of urgent and immediate importance to the discussion by the whole Labour Party at Annual Conference.
- iii. The Conference Arrangements Committee shall inform organisations whose emergency motions do not meet the criteria above as soon as practicable, and will provide an opportunity for such organisations to appeal their decision.

C. Compositing

- i. Delegates from organisations whose motion's topic has been successful in the priorities ballot shall be invited to a compositing meeting. No more than two delegates from any one organisation may attend a compositing meeting. Members of the Conference Arrangements Committee or their staff, the Leader or their staff, Frontbenchers who are responsible for the policy area, and members of the Labour Party Policy Team shall also be eligible to attend. Such meetings shall be chaired by a member of the Conference Arrangements Committee.
- ii. Only words from the motions may be used to form a composite. No new words can be introduced although some text may be omitted.
- iii. The wording from motions from organisations who do not have delegates in attendance cannot be used unless specific arrangements have been made with the Conference Arrangements Committee prior to the meeting, and the Chair made aware of them.
- iv. Delegates in attendance who agree the final wording, shall agree a mover and a seconder who will speak to conference during the relevant debate. All composite motions must be signed by the mover, seconder, and Chair of the meeting, and submitted to the Conference Arrangements Committee.
- v. The Conference Arrangements Committee shall timetable the composited motions, where practicable this shall be within the most relevant policy debate.

D. Motions to reference back

- i. Motions to reference back part of a document should be raised in advance in accordance with any deadline and procedure notified by the Conference Arrangements Committee. The Conference Arrangements Committee will also consider references back that arise during the course of Conference.

3. Chair

A. Appointment of Chair

- i. The NEC shall appoint a panel of chairs from among its membership for each session of Annual Conference.

B. Chair's ruling

- i. Any breach of or question to the rules or standing orders may be raised by a delegate with a point of order. The Chair's ruling on any point arising from the rules or standing orders is final unless challenged by not less than four delegates; such a challenge shall be put to Conference without discussion and shall only be carried with the support of two thirds of Annual Conference.

4. Procedure in debate

A. Time limits for speakers

- i. Movers of reports, motions and rule changes will be allowed three minutes, with other speakers from the floor allowed two minutes. Those who wish to move a reference back will be allowed to speak for one minute. The Conference Arrangements Committee will determine appropriate time limits for other speakers and will allow as many other delegates to speak as possible.
- ii. Time limits shall be strictly enforced, and the Chair shall have the right to end any delegate's speech should the time limit have been exceeded.

B. Discussion on motion

- i. Any relevant composite motion(s) will be moved and seconded by the delegates agreed at the compositing meeting.
- ii. If there is a related emergency motion then it will be moved and seconded.
- iii. Only fully accredited delegates appointed in accordance with the party rules are entitled to move motions on behalf of their organisations.
- iv. The mover of a motion may exercise their right to withdraw a motion or remit it to the appropriate Labour Party committee at any time prior to the commencement of a vote.

C. Point of order

- i. Any delegate may raise a legitimate point of order during a debate. Any such point of order shall be heard at the conclusion of the current speech.
- ii. The Chair shall retain the power to rule what is and is not a legitimate point of order, and to instruct a delegate to end an illegitimate point of order.
- iii. A point of order will be ruled illegitimate if it does not immediately and directly identify which of these standing orders is in question.

D. Ending debate

- i. Debates shall be ended by the Chair in line with the timetable published by the Conference Arrangements Committee.
- ii. The Chair shall indicate when the last speaker is to be called.

E. General

- i. All speakers shall be accredited delegates or ex officio members of Party conference except where the Conference Arrangements Committee determines otherwise.

- ii. The Chair shall take all steps within their power to ensure that speakers are a fair representation of Annual Conference, and that there shall be no discrimination on the grounds of protected personal characteristics.
- iii. Each delegate or ex officio member of Party conference may speak only once in any given session of Party conference subject to Chair's discretion.

5. Voting and ballots

A. General

- i. Voting at Annual Conference shall take place in line with the procedures outlined in Chapter 3, Clause III.3 of the Labour Party Rule Book.

B. Voting on resolutions

- i. Voting on resolutions, reports, proposals and references back shall be by show of hands. Where a show of hands is unclear a card vote can be called at the discretion of the Chair. A card vote is intended to resolve a position where a show of hands is not decisive, to establish the exact breakdown of votes when the majority is of procedural significance (eg two-thirds required) or on a challenge to the Chair.

C. Voting on constitutional amendments

- i. Voting on constitutional amendments shall be by card vote.

6. The Conference Arrangements Committee

A. The role of the Conference Arrangements Committee

- i. The Conference Arrangements Committee shall have the responsibilities outlined in Chapter 3, Clause II.2 of the Labour Party Rule Book.

B. The Conference Arrangements Committee Report

- i. The Conference Arrangements Committee Report shall set out the timetable for Annual Conference. Delegates may speak from the floor for up to one minute on the Conference Arrangements Committee Report, prior to a vote being taken.
- ii. Should conference vote not to accept the Conference Arrangements Committee Report, the Chair of the Conference Arrangements Committee shall report back to the Conference Arrangements Committee, and a new Report will be prepared. In such circumstances, the Chair of Annual Conference shall move that Conference continues on the timetable published, up until a revised Report is produced.
- iii. Should the motion on continuing with the timetable published fall, Conference will be suspended up until a revised report is published.

7. Suspension of standing orders

A. Procedural motion to suspend a standing order

- i. Any motion to suspend standing orders may only be moved on behalf of the NEC. Any such motion to suspend standing orders must specify which standing order is proposed to be suspended.

Appendix 4 – Agenda

Wednesday 25 September – Morning Session Chair: Rachel Garnham	
09.00	Conference Reconvenes Results of ballot <i>Chief Scrutineer</i>
09.01	Conference Arrangements Committee <i>Harry Donaldson, Chair of CAC</i>
09.10	Housing Transport & Local Government (Cont.) Composite 21 - Local Authority Cuts Composite 19 - Homelessness Composite 23 – Housing Emergency motion - Kashmir NPF Report – Housing, Transport & Local Government Policy Commission Annual Report
10.00	Composites & Emergency Motions Composite 20 – Immigration Composite 22 – Mental Health Emergency Motion – Thomas Cook
11.40	Votes Proposals to reference back; NPF Report – Housing, Transport & Local Government Policy Commission Annual Report Composite 21 - Local Authority Cuts Composite 19 - Homelessness Composite 23 – Housing Composite 20 – Immigration Composite 22 – Mental Health Emergency motion – Kashmir Emergency Motion – Thomas Cook NPF Report – Housing, Transport & Local Government Policy Commission Annual Report Card Vote 45 – Democracy Review rule change
11.45	Closing Formalities